FEDERAL RESERVE BANK OF NEW YORK

Fiscal Agent of the United States

[Circular No. 2837] September 12, 1944]

FINANCING OF WAR PRODUCTION AND WAR CONTRACT TERMINATION

To All Banks, Other Financing Institutions and Others Concerned in the Second Federal Reserve District:

Following is the text of a statement given to the press by the Board of Governors of the Federal Reserve System for publication today with respect to the issuance of guarantee agreements covering Termination Loans.

The Board of Governors today announced inauguration of the program of guaranteed loans and commitments authorized under the Contract Settlement Act of 1944. Such termination loans, commonly called T Loans, will be made by private financing institutions, chiefly commercial banks, to war production contractors to liquiefy or "unfreeze" working capital tied up in terminated contracts pending final settlement of claims arising therefrom. Guarantees will be executed by the Federal Reserve Banks as fiscal agents of the United States acting in behalf of the War Department, the Navy Department, and the United States Maritime Commission. The Reserve Banks are today distributing to all banks in their districts printed forms and detailed information.

The T Loan program is a logical extension of the V and VT Loan programs under Executive Order 9112, which provide war contractors with financing necessary for production. VT Loans, in use since September 1, 1943, provide both production and termination financing, but have not been available after cancellation has taken place. T Loans, which are authorized under the Contract Settlement Act, may be guaranteed after the Borrower's war production contracts have been terminated. However, commitments for such loans may be guaranteed in advance of cancellation. Thus the program affords war production contractors a means of insurance against the freezing of their working capital which might result from sudden termination of their war contracts.

New schedules of guarantee fees and commitment fees have been prescribed for T Loans and will also be made applicable to VT Loans when executed on new forms which will be made effective in the near future.

The new schedule of guarantee fees follows:

T LOANS

Per cent of loan guaranteed	Guarantee fee (per cent of interest payable by borrower on guaranteed portion of loan)
80 or less	10
85	15
90	20
95	30
over 95	50

The maximum commitment fee that may be charged the Borrower by a Financing Institution will be ½ of 1 per cent per annum, or in the alternative a flat fee of not to exceed \$50.00. Under the new schedule, the fee is not shared by the Guarantor.

The maximum rate of interest on any T Loan will be 4½ per cent per annum, as compared with 5 per cent

heretofore. This maximum will likewise be made applicable to VT Loans on the new forms.

While the prospective need of war production contractors for T Loans cannot be accurately estimated, the commercial banks should be prepared to make a large number of such loans within the first few weeks after the end of the European phase of the war. If applications for such loans were not filed until after cancellations occur in large volume, it might be physically impossible to process them promptly. Therefore, the program will emphasize the desirability of contractors and their banks, in advance of cancellation, negotiating commitments to make such loans. These commitments will be guaranteed by the Federal Reserve Bank, acting as fiscal agent of the United States, so that upon termination, Borrowers can promptly obtain such loans and the banks will already have the protection of the guarantee.

In comparison with the V and VT Loan programs, the T Loan program is simplified and liberalized in recognition of the obligation of the Government, as expressed in the Contract Settlement Act, to provide prompt

and adequate interim financing to contractors pending final settlement of their claims.

Following is the text of General Regulation No. 1 issued by the Director of Contract Settlement on August 18, 1944, pursuant to the Contract Settlement Act of 1944. We call your particular attention to the policies prescribed by the Director in his Regulation.

OFFICE OF CONTRACT SETTLEMENT WASHINGTON, D. C.

August 18, 1944

GENERAL REGULATION NO. 1

Pursuant to the authority conferred upon me by Sections 4(b) and 8(c) of the Contract Settlement Act of 1944, I hereby prescribe the procedure for the guaranteeing of termination loans by the War Department, the Navy Department and the Maritime Commission through the Federal Reserve Banks, outlined in the Guarantee Agreement, the Loan Agreement, and Explanatory Notes attached hereto as exhibits A, B, and C, respectively.

Technical amendments not affecting policy may be made in exhibits B and C by agreement among

the War and Navy Departments, the Maritime Commission and the Federal Reserve Board.

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Federal Reserve Bank of St. Louis

In the execution of this procedure the following policies will be observed:

1. Termination loan (hereinafter called T-Loan) guarantees should not be refused by the contracting agency having the preponderant interest in the borrower's war contracts if the borrower is or has been engaged in performing an operation connected with or related to war production, except in such classes of cases as may be prescribed by the Director. The borrower's certification of his investment in termination inventories and receivables and of the amounts payable to subcontractors should not be questioned by the Federal Reserve Bank or the contracting agency unless there is reason to believe that it is substantially overstated in value. Financing institutions should be encouraged to make unguaranteed production and termination loans, and the fact that a financing institution has made such an unguaranteed loan shall not affect its right subsequently to apply for a T-Loan guarantee, even if the proceeds of the T-Loan are used to retire the existing loan.

2. If a contracting agency which utilizes the Federal Reserve Banks as fiscal agents for T-Loan guarantees has local representatives in connection therewith, it should delegate to such banks authority to approve, after consultation with and in the absence of objection by such representatives, all applications for guarantees of loans totaling (a) \$500,000 or less to any one borrower when the requested percentage of guarantee is not in excess of 90 per cent, and (b) \$100,000 or less to any one borrower when the requested percentage of guarantee is not in excess of 95 per cent. Any such contracting agency which does not have such local representatives will provide them in the localities where, and at the times when, it is determined that they are required, in the light of its prospective volume of contract terminations and after consultation with the Director, and in the absence of such representatives should delegate such authority to the Reserve Banks as is necessary to insure prompt processing of applications for and execution of such guarantees.

3. Conditions other than those required under the standard loan agreement should be prescribed by the contracting agencies or the Federal Reserve Banks only in exceptional circumstances and when they are clearly necessary to protect the Government's interest. Additional conditions agreed upon by the borrower and the financing institution, if not unreasonable and not inconsistent with the standard loan agreement, should not be objected to by the contracting agency or the Reserve Banks.

4. The requested percentage of guarantee should not ordinarily be questioned by the Federal Reserve Bank or the contracting agency if it does not exceed 90 per cent; and a contracting agency should not authorize a percentage of guarantee in excess of 90 per cent, or 95 per cent in the case of small loans, unless the circumstances clearly justify the financing institution in requesting it and other means of interim financing are not promptly available.

5. In general, the percentages in the loan formula certificate agreed upon by the financing institution and the borrower should not be questioned by the Federal Reserve Bank or the contracting agency. After consultation with the Board of Governors of the Federal Reserve System, the contracting agencies will, to the extent practicable, specify general criteria or standard maximums which may be employed in typical classes of cases.

(Signed) ROBERT H. HINCKLEY
Director

In the case of V, VT and T loans, no termination fee, service fee, or fee of similar character, (other than the commitment fee), except charges covering out-of-pocket expenses, may be charged a borrower by a financing institution.

Effective September 11, 1944, the Board of Governors of the Federal Reserve System amended its Regulation A, "Discounts for and Advances to Member Banks by Federal Reserve Banks", as amended, by

changing the last sentence of subsection (h) of Section 1 to read as follows:

"The requirement of this section of the Regulation that a note, draft, or bill of exchange be negotiable shall not be applicable with respect to any note, draft, or bill of exchange evidencing a loan which is in whole or in part the subject of a guarantee or commitment made pursuant to Executive Order 9112 or the Contract Settlement Act of 1944."

Also effective September 11, 1944, the Board of Governors revised its Regulation V, "Financing of War

Production and War Contract Termination". A copy of the revised Regulation is enclosed.

On following pages are copies of the "T-Loan Guarantee Agreement" and of the "Termination Loan Agreement", the latter including as Exhibits A to D, inclusive, the prescribed form of note, loan formula certificate, terminated war contracts certificate, and provision for additions to the standard form of loan agreement. We have incorporated in these, under the respective sections affected, explanatory notes approved by the Director of Contract Settlement.

A copy of the form of application for a T-Loan Guarantee Agreement, which is to be filed with us in quadruplicate, is also enclosed. Subsections (a) to (d) of paragraph 2 of the loan formula certificate (Exhibit B) need not be filled in as to dollar amounts when the application is filed with this bank, if immediate borrowing is not contemplated.

Additional copies of this circular, of the revised Regulation V, and of the standard forms of T-Loan Guarantee Agreement and Termination Loan Agreement will be furnished upon request.

[The War and Navy Departments and the Maritime Commission, with the approval of the Director of Contract Settlement, have prescribed standard forms of "T" loan guarantee and loan agreements. These agreements are set forth below together with Exhibits A to D, inclusive, consisting of the form of note, loan formula certificate, terminated war contracts certificate, and provision for additions to the standard form of loan agreement, respectively.

Paragraphs numbered 1 to 47, inclusive, printed in italics, are not a part of the respective sections of the instruments in which they appear, but are explanatory notes approved by the Director of Contract Settlement and inserted by us for your convenience. These explanatory notes will not appear in the documents to be executed upon the issuance of a guarantee.]

(Form of September 1, 1944)

T-LOAN GUARANTEE AGREEMENT

The	(herein called "Guarantor"), acting through the
Federal Reserve Bank of	as fiscal agent of the United States (herein called "Reserve
Bank"), and the Financing Insti	tution hereby agree as follows:
the First War Powers Act, 1941, Ex sions of law. No changes in the Gu	at is issued pursuant to the authority contained in the Contract Settlement Act of 1944, secutive Order 9112, the Act of June 11, 1942 (56 Stat. 351), and other pertinent provi- curantee Agreement will be permitted except in the most unusual cases and then only of Governors of the Federal Reserve System.
its local representative will notify	(1) of the Contract Settlement Act of 1944, the Guarantor in its authorization or through the Federal Reserve Bank in writing that the Borrower is or has been engaged in per- ue Guarantor to be connected with or related to war production.
	Section 1. Definitions
(A) "Financing Institution"	' shall mean
ment in their behalf, the participan	tion is authorized, as agent for a number of participants, to execute a Guarantee Agreets should be referred to as "each bank, trust company or other Financing Institution to loan described in Appendix I annexed hereto" or by some other appropriate reference agreement.
(B) "Borrower" shall mean	
	(Name)
of	
	(Address)
Borrower which is described in	the financing arrangement between the Financing Institution and the Appendix I annexed hereto. In case of any conflict or inconsistency greement and the provisions of Appendix I or any other similar instrument shall control.
	reement covers only the loan described in Appendix I, any material alteration in the conly with the written consent of the Guarantor in order that the loan, as altered, will

(5) The requested percentage of guarantee will not ordinarily be questioned by the Federal Reserve Bank or the Guarantor if it does not exceed 90 per cent.

(D) "Obligation" shall mean the instrument or instruments evidencing the Borrower's indebted-

Section 2. Guarantee as to Sharing of Losses and Expenses

(A) All losses on the loan (i.e., all amounts of principal and interest which are due and unpaid), and all unreimbursed expenses as defined in Paragraph (B) of this section, shall be shared ratably, on

ness under the loan.

(E) "Guaranteed percentage" shall mean%.

the date of settlement, by the Guarantor and the Financing Institution in accordance with the guaranteed and unguaranteed percentages, respectively. All net recoveries after the date of settlement shall be shared on the same basis. The date of settlement shall be the thirtieth (30th) day after the date on which either party, after maturity of the loan, receives from the other party a written request for such settlement, or any other date agreed on by the parties.

- (B) Expenses shall mean all reasonable out-of-pocket expenses (including reasonable counsel fees incurred by the Financing Institution or the Reserve Bank prior to but not after any purchase under this agreement) which relate to the enforcement of the loan or the preservation of the collateral and which are incurred during the period of any default in the payment of principal or interest.
 - (6) Counsel fees incurred by the Financing Institution after a purchase cannot be shared by the Guarantor because of the provisions of 5 U.S.C. 314.

Section 3. Agreement to Purchase

The Guarantor will at any time and from time to time prior to the date of settlement purchase such portion of the obligation as may be demanded in writing by the Financing Institution, by paying to the Financing Institution, on the tenth (10th) day after the receipt by the Reserve Bank of such a demand, the unpaid principal amount of the portion of the obligation to be purchased, as of the date of the demand, plus all unpaid accrued interest on such amount, with appropriate adjustment for guarantee fees, computed as of the date of purchase; provided that in no event shall the total amount of the portion of the obligation owned by the Guarantor exceed the guaranteed percentage.

(7) It is contemplated that a purchase made by the Guarantor under this section shall be for cash. However, if the Guarantor owns an interest in any obligation which has been issued under a revolving credit arrangement, and if, at or before the maturity of such obligation, the Reserve Bank receives written demand from the Financing Institution for the purchase of the same or a lesser amount of a new obligation to be issued in place of such maturing obligation, the payment for the portion of the new obligation purchased pursuant to such demand will be made by the Guarantor by surrendering, at or before maturity, its interest in the maturing obligation, in the amount of the demand by the Financing Institution and without regard to the ten-day period specified in this section.

Section 4. Voluntary Purchase by Guarantor

The Guarantor may, at any time upon its demand, purchase the guaranteed percentage of the obligation, less any amounts previously purchased under this agreement and not repaid, and shall pay therefor on the basis stated in section 3. In such event, at the option of the Financing Institution or the Guarantor, the Financing Institution shall forthwith transfer possession of the obligation and collateral in the manner provided in section 5.

Section 5. Administration of Loan and Possession of Obligation and Collateral

- (A) The Financing Institution shall administer the loan until it transfers possession of the obligation and collateral to the Reserve Bank as provided below, and thereafter the Guarantor shall administer the loan. Whenever the Guarantor purchases any part of the obligation, the Financing Institution shall forthwith deliver to the Reserve Bank a certificate evidencing the Guarantor's ownership interest in the obligation and collateral. In any such case, however, upon written demand by the Reserve Bank, the Financing Institution shall forthwith transfer to the Reserve Bank, without recourse or warranty except as to the genuineness of the Borrower's signature to any instrument, such possession of, title to, and rights to enforce the obligation and all collateral therefor as it may have. Thereupon the Reserve Bank shall issue to the Financing Institution a certificate evidencing the Financing Institution's ownership interest in the obligation and collateral. Either party administering the loan may (1) release and dispose of collateral and proceeds thereof, and permit substitution therefor, all in accordance with the terms of the loan, and (2) after five days' written notice to the other party, bring any action to enforce the loan.
 - (8) Under the first sentence the Guarantor may, after a purchase and transfer, administer the loan either directly or through the agency of the Reserve Bank. It is contemplated that such administration will usually be conducted by the Reserve Bank.

(B) Nothing in this agreement shall prevent the Financing Institution from transferring the obligation as collateral for advances by a Federal Reserve Bank.

Section 6. Ratable Application of Collections

All amounts at any time paid or credited on the obligation, from whatever sources realized, shall be applied ratably for the benefit of the Financing Institution and the Guarantor according to their respective ownership interests in the obligation. Except as may be provided in the loan, the Financing Institution shall not be required to credit on the obligation the proceeds of any banker's lien or right of set-off with respect to funds of the Borrower (exclusive of proceeds of contracts on Exhibit C to Appendix I) or of other assets, to the extent that the Financing Institution has provided that such lien, right of set-off or other assets shall be security for other indebtedness of the Borrower to it.

- (9) All amounts paid or credited on the obligation after the date of the demand by the Financing Institution or the Guarantor, as the case may be, for a purchase under this agreement and prior to the date of such purchase will be applied, as provided in this section, according to the respective interests of the Guarantor and the Financing Institution as such interests exist immediately after the purchase.
- (10) Subject to any special provision which may be contained in Exhibit D, the Financing Institution may make other loans to the Borrower for the purposes of financing war production or reconversion to civilian business or for other purposes, provided the proceeds of the contracts (as the term "the contracts" is defined in paragraph 1 of Appendix I) or inventory allocable to the contracts are not pledged as security for such loan. The Financing Institution as security for the side loan may take other collateral and provide that the side loan shall not be required to share with the guaranteed loan any banker's lien or right of set-off with respect to funds of the Borrower, exclusive of proceeds of the contracts, on general deposit with the Financing Institution or specifically pledged as security for such side loan.

Section 7. Fees Payable to Guarantor

The Financing Institution shall pay to the Reserve Bank at the end of each monthly or quarterly period, as fixed by the Reserve Bank, an amount equal to per cent of any interest payable by the Borrower on the average daily amounts of that part of the unpaid principal of the obligation which the Guarantor was obligated during such period to purchase upon demand of the Financing Institution.

(11) As previously indicated in this circular, the following schedule of guarantee fees has been prescribed by the Board of Governors of the Federal Reserve System with the concurrence of the Director of Contract Settlement:

Guarantee Fees on Termination Loans Pursuant to the Contract Settlement Act of 1944

Per cent of loan guaranteed	Guarantee Fee (Per cent of interest payable by Borrower on guaranteed portion of loan)
80 or less	10
85	15
90	20
95	30
Over 95	50

Section 8. Effect of Violation of Agreement

(A) If the Financing Institution shall violate, or fail to comply with, any of the terms of this agreement or any of the terms or conditions of the loan or shall through gross negligence make a material misrepresentation of fact in the application therefor, or in anything constituting a part of the application, it shall become liable to the Guarantor in an amount equal to the damages sustained by the latter by virtue of such violation, failure to comply, or misrepresentation; but the Guarantor shall not be relieved by such violation, failure to comply, or misrepresentation from any of its obligations to the Financing Institution under this agreement.

- (B) In the absence of gross negligence on the part of the Financing Institution, (1) no invalidity or ineffectiveness of any collateral or of any assignment thereof accepted by the Financing Institution, and (2) no action or omission to act on the part of the Financing Institution in reliance on a statement or certificate signed by an appropriate officer or member of the Borrower with respect to the financial condition, business or operations of the Borrower, shall constitute a violation of, or failure to comply with, any of the terms of this agreement or any of the terms or conditions of the loan on the part of the Financing Institution. No invalidity of any provision of the loan arising from statute or decision of any court shall in any way relieve the Guarantor hereunder.
 - (12) The word "certificate" in paragraph (B)(2) includes any certificate furnished by the Borrower in connection with the loan formula.

Section 9. Officials Not to Benefit

No member of or delegate to Congress or resident commissioner shall be admitted to any share or part of this contract or to any benefit that may arise therefrom, but this provision shall not be construed to extend to this contract if made with a corporation for its general benefit.

In witness whereof, the I	parties have cau	used this a	greement to be execu	ted on their behalf by their
duly authorized agents this	date	of	, 19	4
			(Guar	rantor)
		By Fed as Fisc	leral Reserve Bank o al Agent of the Unite	fed States
		Ву:		
			(Name)	(Title)
(SEAL)				
		·····	(Financing	(Institution)
ATTEST:				
(Name)	(Title)		(Name)	(Title)

(13) Whenever a number of days is specified in the Guarantee Agreement or in the loan agreement the word "days" shall be deemed to mean calendar days.

APPENDIX I

TERMINATION LOAN AGREEMENT

Agreement No
grant credit to
(herein called "Borrower"), up to a maximum
at any one time outstanding, by lending to the on promissory notes in the form annexed hereto as Exhibit ditions of this agreement.

- (14) If the Borrower and the Financing Institution have agreed upon a non-firm commitment, the words "in its sole discretion" may be inserted before the word "grant". The second sentence of paragraph 2 applies even in the case of a non-firm commitment and in such a case no figure should be inserted in paragraph 4.
 - (15) In the case of a straight loan, the words "at any one time outstanding", should be stricken out.
- (16) The note to be used should contain the provisions which appear in the form annexed as Exhibit A to the standard loan agreement, with the blanks appropriately filled in, and may contain such additional provisions, not inconsistent therewith or with the terms of the loan agreement, as the Financing Institution and the Borrower may agree. The note may, for example, contain provisions for sale of collateral in the event of default, allowance for attorneys' fees, etc.
- 1. Definitions.—All terms defined in the Contract Settlement Act of 1944 and in the Guarantee Agreement shall have the same meaning when used in this agreement. "Terminated war contract" shall mean a war contract, in its entirety, which has been terminated in whole or in part. "The Contracts" shall mean such terminated war contracts, if any, as may now be listed on Exhibit C annexed, and as the Borrower may from time to time add thereto by supplement approved by the Financing Institution.
 - (17) The following terms are defined in section 3 of the Contract Settlement Act of 1944:
 - "(a) The term 'prime contract' means any contract, agreement, or purchase order heretofore or hereafter entered into by a contracting agency and connected with or related to the prosecution of the war; and the term 'prime contractor' means any holder of one or more prime contracts.
 - "(b) The term 'subcontract' means any contract, agreement, or purchase order heretofore or hereafter entered into to perform all or any part of the work, or to make or furnish any material to the extent that such material is required for the performance of any one or more prime contracts or of any one or more other subcontracts; and the term 'subcontractor' means any holder of one or more subcontracts.
 - "(c) The term 'war contract' means a prime contract or a subcontract; and the term 'war contractor' means any holder of one or more war contracts.
 - "(d) The terms 'termination', 'terminate', and 'terminated' refer to the termination or cancelation, in whole or in part, of work under a prime contract for the convenience or at the option of the Government (except for default of the prime contractor) or of work under a subcontract for any reason except the default of the subcontractor.
 - "(g) The term 'contracting agency' means any government agency which has been or hereafter may be authorized to make contracts pursuant to section 201 of the First War Powers Act, 1941, and includes the Reconstruction Finance Corporation and any corporation organized pursuant to the Reconstruction Finance Corporation Act (47 Stat. 5), as amended, the Smaller War Plants Corporation, and the War Production Board.
 - "(h) The term 'termination claim' means any claim or demand by a war contractor for fair compensation for the termination of any war contract and any other claim under a terminated war contract, which regulations prescribed under this act authorize to be asserted and settled in connection with any termination settlement.
 - "(m) The term 'final and conclusive,' as applied to any settlement, finding, or decision, means that such settlement, finding, or decision shall not be reopened, annulled, modified, set aside, or disregarded by any officer, employee, or agent of the United States or in any suit, action, or proceeding except as provided in this act."

With respect to the definition contained in paragraph (g) above, the Director of Contract Settlement will from time to time issue a list of "contracting agencies" indicating those which are currently guaranteeing loans under this act through the agency of the Federal Reserve Banks.

- (18) It will be noted that the definition of "terminated war contract" contained in paragraph 1 of the loan agreement is broad enough to permit borrowings against receivables and inventory under that part of a partially cancelled contract still remaining to be performed; that under paragraph 5 assignment of all moneys due and to become due under the entire contract may be required; and that the provisions of paragraphs 7(c) and 8 apply to all payments under the contract.
- (19) If the Financing Institution and the Borrower desire to enter into a firm commitment for the financing of nonterminated contracts existing on the date of execution of the loan agreement when and if such contracts become terminated, a provision may be added to Exhibit D listing such nonterminated war contracts with an agreement by the Financing Institution that such contracts may, upon termination, be added to Exhibit C without further approval. The addition of terminated war contracts to Exhibit C shall be made by serially numbered supplements filed in 5 copies with the Financing Institution. The supplements shall be in the same form as Exhibit C with the following added at the lower left hand corner thereof:

Approved:		
	(Financing Insti	tution)
Βγ		
(No	ime)	(Title)

If the Financing Institution approves of a supplement, it shall sign all copies, retain one for its files, return one to the Borrower, and send the other three copies to the Reserve Bank.

- (20) Since the termination loan agreement is designed to finance termination claims rather than production, the Financing Institution may find it advisable to decline to permit inclusion in Exhibit C of contracts which have been terminated only to a minor extent when the effect of their inclusion would probably be to make the proposed borrowing in substantial part a loan for production purposes. The Financing Institution may refuse to permit addition to the list of terminated war contracts contained in Exhibit C of such contracts as are by their terms not assignable, or may require as a condition of the addition of such contracts to the list that the Borrower obtain an appropriate amendment permitting such assignment. It should be noted that prime contracts providing for payments aggregating less than \$1,000 are not assignable under the Assignment of Claims Act of 1940.
- - (21) The notes may be made payable on demand, or may be 90-day notes, or may have such other maturity, not more than three years after the date of the agreement, as the Financing Institution and the Borrower may agree.
 - (22) Irrespective of whether or not the Financing Institution is under an obligation under the terms of the agreement to extend further credit, the second sentence of paragraph 2 is intended to give the Borrower the right to borrow again, from time to time, up to the amount of the notes which have been given in consideration of the loan until the final maturity date inserted in paragraph 2 or until the notes are finally paid pursuant to paragraph 8 or otherwise, whichever first occurs.
 - 3. Interest.—The Borrower shall pay interest as prescribed in Exhibit A.
 - (23) The maximum interest rate, as prescribed by the Board of Governors of the Federal Reserve System with the concurrence of the Director, is 4½ per cent per annum simple interest, and interest may not be charged at a greater rate either before or after maturity.
- 4. Commitment Fee and Expenses.—The Borrower shall pay quarterly a commitment fee at the rate of % per annum on the average daily unused balance of the maximum principal amount of the loan. The Borrower shall reimburse the Financing Institution for reasonable out-of-pocket expenses incurred in connection with the loan and the application therefor.

 - (25) No termination fee, service fee, or other fee of a similar character, except charges covering out-of-pocket expenses of a Financing Institution, may be charged.
 - (26) Out-of-pocket expenses do not include any overhead expenses.
- 5. Collateral.—Prior to or contemporaneously with any borrowing hereunder, the Borrower, except and to the extent that the Financing Institution otherwise agrees in writing, will assign to the Financian

ing Institution as security for the loan all moneys due and to become due on the Contracts. At any time upon request of the Financing Institution or the Guarantor, the Borrower will furnish additional security by assigning to the Financing Institution the moneys due and to become due on any or all of its terminated war contracts which by using its best efforts the Borrower can assign and which have not been previously assigned hereunder. All proceeds of assignments made hereunder and of any other collateral taken by the Financing Institution for the loan shall be applied to the indebtedness under the loan. Except to secure borrowings hereunder, except as provided in Exhibit D, and except to secure partial payments made to the Borrower by any contracting agency, the Borrower will not (a) assign, or suffer to remain assigned, moneys due or to become due on any of the Contracts, or (b) mortgage, pledge, or otherwise encumber, or suffer to remain encumbered for more than days, any inventory allocable to the Contracts.

- (27) The obligation imposed upon the Borrower to make assignments includes the obligation to execute such documents and take such action in connection therewith as the Financing Institution may reasonably require including, in the case of subcontracts, the giving of such notice to the purchasers as may be necessary to perfect the assignments.
- (29) In the case of a weak credit, the Financing Institution should include, in Exhibit D, a covenant reading substantially as follows:
 - "At any time upon request of the Financing Institution or the Guarantor, the Borrower will pledge or mortgage as further security for the loan all or any inventory applicable to the contracts."
- Any pledge pursuant to such a covenant should contain a provision for release of inventory so pledged to the extent of payment to the Financing Institution of the cost or proceeds thereof, as the case may be, in accordance with the terms of paragraph 8 of the loan agreement.
- (30) Under the last sentence of this paragraph, the Financing Institution and the Borrower in suitable cases may agree to a provision in Exhibit D permitting the existence of liens to secure advance payments.
- (31) The number of days during which an encumbrance may be permitted to remain on inventory of the Borrower without creating a default, which is to be inserted in the last sentence of this paragraph, will depend primarily upon the credit standing of the Borrower.
- 6. Conditions of Borrowing.—The Financing Institution shall not be required to make any advance hereunder (a) unless the Borrower furnishes to the Financing Institution a loan formula certificate in the form annexed hereto as Exhibit B, dated not more than days before the date of the proposed borrowing, which shows a borrowing base, calculated in accordance with the percentages therein specified, of not less than the amount that will be outstanding after the proposed borrowing, or (b) if any event exists which constitutes or which, except for notice or lapse of time or both, would constitute a default specified in this agreement, or (c) to the extent that the Financing Institution has reason to believe that the borrowing base stated in the loan formula certificate is substantially overstated in value and has so notified the Borrower in writing, provided that the Financing Institution may rely upon the borrowing base shown in the loan formula certificate.
 - (32) The Financing Institution shall promptly submit to the Reserve Bank two copies of the loan formula certificate furnished by the Borrower at the time of the initial borrowing. In the event of a serious dispute between the Financing Institution and the Borrower as to whether the borrowing base is substantially overstated in value, for the purposes of this Paragraph or of Paragraph 8, the parties may, if they mutually desire, request the Guarantor to consider the matter. If at the time of any borrowing, or at any other time, additional security not referred to in the application or loan agreement and not previously reported is furnished, a report thereof should be promptly made by the Financing Institution to the Reserve Bank.
- 7. Reports.—The Borrower shall maintain proper records and accounts, permit such inspection thereof, and furnish such statements and reports, including audit reports, as the Financing Institution or the Guarantor may from time to time reasonably request. In any event, within three (3) months after the initial borrowing and not less than quarterly thereafter the Borrower shall furnish to the Financing Institution periodic reports in triplicate made up as follows:
- (a) A balance sheet, certified by an appropriate officer or member of the Borrower, as of a date not more than days prior to the date of furnishing the report.
 - (b) A loan formula certificate in the form of Exhibit B, dated not more than days before the

date of furnishing the report, unless such a certificate has been furnished within thirty (30) days before such date.

- (c) A statement of the nature, amounts, and dates of all payments on any assigned terminated war contracts and on the Contracts, whether or not assigned, in cash or by offset or otherwise (except any offset theretofore deducted in any loan formula certificate) between the date of the initial borrowing or the last date covered by the last report, whichever is later, and a date not more than fifteen (15) days prior to the date of such a statement. Payments shall be deemed to include the proceeds of collateral taken for the loan, or proceeds of, or specific credit with respect to, any sale, retention or other disposition of inventory allocable to such contracts, approved or authorized by the proper authority, and the cost or proceeds, whichever is greater, of any such inventory which the Borrower has definitively elected to retain without specific credit therefor.
 - (33) The Financing Institution may, for example, deem it desirable to require under the first sentence of this paragraph the furnishing of profit and loss statements, an analysis of surplus, data as to claims under the Borrower's terminated war contracts, and statements as to the insurance required to be maintained by the Borrower under paragraph 10.
 - (34) One copy of each of the statements to be furnished under subparagraphs (a), (b) and (c) may be retained by the Financing Institution, and two copies should be forwarded to the Reserve Bank, which will retain one copy and forward the other to the Guarantor or such person as the Guarantor may designate.
 - (35) Under the definition of payments, a number of different situations are contemplated:
 - (a) There may be a sale of inventory specifically approved or authorized by the proper authority. In such case, the payment will be the amount of the proceeds; the date of payment will be the date of receipt of the proceeds by the Borrower.
 - (b) There may be a retention of inventory approved or authorized by the proper authority with a specific credit allowed on any claim filed. In such case, the payment will be the amount of the credit allowed; the date of payment will be the date of the allowance of the credit.
 - (c) There may be a sale of inventory approved or authorized by the proper authority under a blanket authority to dispose of inventory at not less than cost or at not less than a stated percentage of cost. In such case, the amount of the payment will be the amount of the proceeds; the date of payment will be the date the proceeds of the sale are received by the Borrower.
 - (d) There may be a definitive election to retain inventory not approved or authorized by the proper authority with a specific credit against the Borrower's claim where claim has been filed or against his potential claim where none has been filed. Such a definitive election to retain occurs when the Borrower relinquishes the right to include the cost of such inventory in his claim and may be evidenced by written notice to the proper authority, by sale of the inventory without specific credit, by incorporation of inventory in civilian products, or by other means. In such case, the amount of the payment will be the cost of the inventory or, if the act of election is a sale, the proceeds of the sale if that is greater than cost; the date of payment will be the date when the definitive act of election was made.

In the case of a prime contract the "proper authority" to approve or authorize dispositions or retentions of property is the contracting agency. In the case of subcontracts the "proper authority" may be the purchaser or the contracting agency or both depending on the circumstances and the applicable regulations. The word "cost" refers to the Borrower's costs or expenditures used in computing the borrowing base.

- 8. Reduction of Notes.—The Borrower shall pay down the unpaid principal amount of the notes by an amount equal to: (a) All payments, as described in Paragraph 7(c), within three (3) days from the date of any such payment or within such further time as the Financing Institution may prescribe; and (b) any excess of outstanding borrowings over the borrowing base shown in the most recent loan formula certificate, upon the date of furnishing such certificate, provided that, while the Financing Institution may rely upon the borrowing base shown in such certificate, such borrowing base shall be decreased to the extent that the Financing Institution or the Guarantor has reason to believe that it is substantially overstated in value and has so notified the Borrower in writing, in which event the Borrower shall pay, in addition, an amount equal to any excess resulting from such decrease, within ten (10) days after the mailing of such notice.
 - (36) The Government does not undertake responsibility for assisting in the financing of civilian inventory under the provisions of the Contract Settlement Act of 1944. Therefore, the Financing Institution, if it prescribes a period in excess of three days, should prescribe a reasonably short period within which the payments required by paragraph 8 are to be made. The Financing Institution may prescribe different periods for payments arising out of the several classes of events upon the happening of which payments are required to be made, and may prescribe a period of grace for small payments. If the credit of the Borrower is not strong, prompt payment should be required, particularly in the event of inventory retention.
 - (37) If either the Financing Institution or the Guarantor notifies the Borrower of an overstatement pursuant to clause (b) of paragraph 8, it should forthwith notify the other party to the Guarantee Agreement.

- 9. Maintenance of Working Capital.—The Borrower shall maintain net current assets, as determined in accordance with generally accepted principles of accounting and including in current liabilities all borrowings outstanding hereunder, of not less than \$......
 - (38) If the Borrower has subsidiaries and if it is desired to use consolidated net current assets as a basis, this should be specified in Exhibit D. In this event, consideration should be given to whether or not any restrictions imposed upon the parent should also be applied to the subsidiaries.
- 10. Insurance.—The Borrower shall maintain insurance on its property in such amounts and against such risks as is customarily maintained by similar businesses operating in the same vicinity.
- 11. Other Provisions.—The parties hereto agree to any additional provisions appearing in Exhibit D annexed.
 - (39) The standard form of loan agreement is designed for use in connection with a straight loan or a revolving credit, a firm commitment or a loan under which the Financing Institution is not obligated to extend further credit, a single bank credit arrangement or a multi-bank credit arrangement, and for a strong credit or a weak credit. It is recognized that the Financing Institution and the Borrower may wish to add in Exhibit D further provisions appropriate for the particular financing arrangement between them.
 - (40) Conditions other than those required under Appendix I will be prescribed by the Guarantor or the Federal Reserve Bank only in exceptional circumstances and when they are clearly necessary to protect the Government's interest; but it is expected that the Financing Institution, in the case of a weak credit, will ordinarily insist upon the inclusion of the provision quoted in explanatory note (29). Additional conditions for inclusion in Exhibit D may be agreed upon by the Borrower and the Financing Institution and, if not unreasonable or inconsistent with the standard termination loan agreement, such conditions will not be objected to by the Guarantor or the Reserve Bank.
 - (41) The Guarantor will have no objection to the insertion of a provision requiring the Borrower to apply first to the Financing Institution before obtaining any other loans. The Financing Institution may also insert an additional provision prohibiting other borrowings, without the consent of the Financing Institution, or placing a ceiling thereon.
 - (42) In order that additional terms may be clearly distinguished from the provisions of the standard form, all such additional terms should be set forth in Exhibit D or in a rider attached thereto.
 - (43) In any case where either the Financing Institution or the Guarantor exercises its option under the loan agreement to terminate the credit and accelerate the notes, it should forthwith notify the other party to the Guarantee Agreement.
- 12. · Events of Default.—The occurrence of any one of the following events shall constitute a default hereunder:
- (a) Any statement, representation, warranty, certificate, schedule or report furnished by the Borrower in connection with the loan shall prove to have been materially false at the date thereof.
- (b) Nonpayment of the principal of any of the notes outstanding hereunder when due; or non-payment of interest or any commitment fee within ten (10) days after the due date thereof.
 - (c) Breach by the Borrower of any other provision of this agreement.
- (d) The Borrower shall be adjudicated a bankrupt or a trustee or a receiver shall be appointed for the Borrower or of a substantial part of its property in any involuntary proceeding, or any court shall have taken jurisdiction of the property of the Borrower or of a substantial part thereof in any involuntary proceeding for the reorganization, dissolution, liquidation or winding up of the Borrower, and such trustee or receiver shall not be discharged or such jurisdiction relinquished or vacated or stayed on appeal or otherwise stayed within thirty (30) days, or the Borrower shall file a petition or answer, not denying jurisdiction, in voluntary bankruptcy or under Chapter X or Chapter XI of the Federal Bankruptcy Act or any similar law, State or Federal, whether now or hereafter existing, or such a petition filed against the Borrower shall be approved and not vacated or stayed within thirty (30) days, or shall make an assignment for the benefit of creditors, or shall admit in writing its inability to pay its debts generally as they become due, or shall consent to the appointment of a receiver or trustee or liquidator of all of its property or a substantial part thereof, or shall have failed within thirty (30) days to bond or otherwise discharge any attachment or to pay any judgment which is unstayed on appeal.

If there shall occur any default as defined in item (a) above or if there shall occur and be continuing any default as defined in items (b) or (c) above, then upon the election of the Financing Institution or the Guarantor, evidenced by written notice to the Borrower, or if there shall occur any default as defined in item (d) above, then forthwith and without any election, the obligation, if any, of the

Financing Institution to extend further credit shall terminate and all notes outstanding hereunder shall become due and payable without presentment, demand, protest or notice of any kind, all of which are hereby expressly waived.

bonized ecents this down of	104		
horized agents, this day of	, 194		
		(Borrower)
	By		
	(Name)		(Title)
		(Financing Insti	tution)
	D		
	Ву		(T:41a)

EXHIBIT A

FORM OF NOTE

	Place	
	Date	SPI is seen, entitle
On or before,	194, for value received,	
	hereby promises	to pay to the order of
(Financing Institution)	at (Address) Dollar	
in lawful money of the United States, and of per cent per annum, prior to maturand after maturity by acceleration or other	rity, payable on the day of each .	
This note evidences a borrowing maddated, 194, between	de under and is subject to the terms of	of a Loan Agreement
	D	
The control of the system are consisted the second	By(Name)	(Title)

EXHIBIT B

LOAN FORMULA CERTIFICATE

LOAN FORMOLA	A CERTIFICATE	
Pursuant to the Loan Agreement between the	undersigned and	,
dated, 194, the undersigned	hereby certifies to the best of it	s knowledge and
belief as follows:		
1. (a) Principal amount of borrowings now ou	tstanding	\$
(b) Principal amount of proposed borrowin	g, less outstanding borrowings to	
be refunded		\$
TOTAL		\$
2. The following amounts have been calculate		
30 days prior to the date of this certificate) with rest to Exhibit C, in accordance with accepted principle (a)% of accounts receivable	spect to terminated war contracts less of accounting and without duplic from Governmental contracting	isted on or added cations:
agencies aggregating not less than \$	rom others aggregating not less	
than \$		\$
(c)% of reimbursable expendit direct labor, costs of raw materials, purchase		
facturing and administrative overhead aggregati		\$
(d)% of reimbursable amounts or to be paid concurrently from any new borro		
furnished aggregating not less than \$		\$
Total		\$
(aa) Unliquidated advance payments, pr any other offsets, and any amounts included in		
have been disallowed by the contracting agency	7	\$
(44) In general, the percentages in the loan formula Borrower will not be questioned by the Federal Reserve (45) If a breakdown between manufacturing and as Borrower, and in this case the words "and administrative" solely to administrative overhead may be added. Similar rate item relating to other reimbursable expenditures, pro In any of the above cases, the additional items will be ledesired, as between fixed-price and cost-plus-a-fixed-fee conduction between approved and unapproved subcontract settlemen (46) With reference to (aa), amounts "disallowed by disallowed pursuant to section 13 of the act regardless of that such appeal is sustained.	Bank or the Guarantor. Iministrative overhead is available, it show may be omitted from item (c) and an adjustification where circumstances warrant, there may ovided that a breakdown of such item is futtered (e), (f), etc. If a further breakdown tracts or as between prime contracts ats, this may be accomplished by similar py the contracting agency" include any part	Id be furnished by the Iditional item relating also be added a separnished and approved. who of expenditures is and subcontracts or as procedure.
3. No amount is included in (a), (b), (c), or (d)) above with respect to any item or	which a termina-
tion claim can be based which exceeds the amoun	t of such item in the Borrower's me	ost recent termina-
tion claim, if any has been filed. There has been r		Paragraph 2 since
the date therein specified which would materially		
(47) It is expected that in all cases the Borrower was possible. Due to the widely varying factors involved, relative simplicity or complexity of preparing his claims, which claims must be filed. However, where the Financ reasonable time for filing claims, they can of course produced the second	such as the number of Borrower's cance it is not deemed feasible to prescribe an- ing Institution and the Borrower can agr	lled contracts and the vaniform time within
4. No event exists which constitutes, or which	ch except for notice or lapse of ti	me or both would
constitute, a default specified in the Loan Agreemen	ıt.	
Dated: 194	(Borrower)	
	By(Name)	
	(Name)	(Title)

EXHIBIT C

TERMINATED WAR CONTRACTS

The Borro	wer certifies that, to	the best of its k	nowledge	and belief, the fo	ollowing are ter	rminated war
contracts as de	fined in the Loan A	greement between	een			
and			dated		, 194:	
Contract or Order Number	Date of Contract or Order	Name of oth Contracting F	ner Party	Date of Notice of Termination	Estimated Amount of Termination Claim	End Use of Product
Dated:	·····,	194				
				(B	orrower)	
			Ву	(Nama)		T'(1-)
				(Name)	(Title)

EXHIBIT D

OTHER PROVISIONS OF LOAN AGREEMENT

(See Paragraph 11 of Loan Agreement on page 11 of this circular)

APPLICATION

By

FINANCING INSTITUTION

FOR T (TERMINATION) LOAN GUARANTEE

	To Federal Reserve Bank of	, Fiscal Agent of the United States
		(Date)
1.	Name and location of financing institution:	
		financing institution: prospective borrower: mount of loan: ar contracts excepted from initial assignment of collateral pursuant to Paragraph 5 (See Explanatory Note No. 28.)
3.	Name and location of prospective borrower:	
3.	Maximum principal amount of loan:	
1.	Specify or describe war contracts excepted from initial as of Loan Agreement: (See Explanatory Note No. 28.)	ssignment of collateral pursuant to Paragraph 5
5.	Present indebtedness of borrower to financing institution, posed to refund such indebtedness:	if any, and statement as to whether it is pro-
3.	If a substantial portion of the stock of borrower or of final substantial portion of the stock of both is controlled by the directors common to both, describe such relationship briefly	ne same interests, or if there are any officers or
,		

- 7. Each copy of application should be accompanied by:
 - (a) copy of the proposed guarantee agreement and loan agreement, including exhibits,
 - (b) copy of balance sheet and operating statement for latest fiscal period certified by borrower (audited statements to be furnished if available),

Digitized for FRASER of latest available balance sheet and operating statement since close of fiscal period.

http://fraser.stlouisfed.org/ Federal Reserve Bank of St. Louis 8. (a) If borrower is a PRIME Government war contractor, give the following information with respect to each prime contract:

Govt. agency with which prime contract is held	Date of contract	Contract	Is contract a fixed price contract? Cost plus fixed fee contract?	Uncompleted amount of unterminated contracts	Estimated claims on terminated contracts	Nature of product
	10 10 to 10	grafia Carr		Jan. 12 Fo. (1287)	The state of the s	
	100000			- Programme		
Paramarana pagasang				THE STATE OF THE STATE OF		
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		rante sabat		STREET, STREET		
	The state of the s					
		17.00				

8. (b) If borrower is a SUBCONTRACTOR, give the following information with respect to each subcontract:

Name and address of concern issuing subcontract	Subcontract or purchase order number	Govt. agency for which products are being provided and prime contract number if known	Uncompleted amount of unterminated subcontracts or purchase orders	Estimated claims on terminated subcontracts or purchase orders	Nature of product
		State of the state	4		
The the Carlotte		real real fair than	CONTRACTOR OF THE	21.30%	
			The Later of the Control of the Cont		
				+ (
		**			
	Sangelland Later All	And the second second second			2.38.8

- 9. Statement of financing institution's opinion or belief with respect to each of the following:
 - (a) whether borrower's general war production record has been satisfactory with special reference to rejection experience,
 - (b) borrower's general character and reputation,
 - (c) adequacy of accounting records and inventory control,
 - (d) unusual aspects of financial statements, and
 - (e) other information which financing institution would ordinarily take into account in considering a loan to borrower, including respects, if any, in which borrower's financial background has been unsatisfactory.

 (Attach rider, if space inadequate)

10. Borrower has been advised that financing institution is applying for this guarantee in the amount and subject to the terms indicated in the proposed loan agreement.

	(Full name of financing institution)				
By	AGUARD CEL				
Dy	(Signature)	(Title)			

BOARD OF GOVERNORS of the FEDERAL RESERVE SYSTEM

FINANCING OF WAR PRODUCTION AND WAR CONTRACT TERMINATION

REGULATION V

As Revised Effective September 11, 1944



INQUIRIES REGARDING THIS REGULATION

Any inquiry relating to this regulation should be addressed to the Federal Reserve Bank or Federal Reserve branch bank of the district in which the inquiry arises.

REGULATION V

Revised Effective September 11, 1944

FINANCING OF WAR PRODUCTION AND WAR CONTRACT TERMINATION

SECTION 1. AUTHORITY

This regulation is based upon and issued pursuant to the Executive Order of the President, No. 9112, dated March 26, 1942 (herein called the Executive Order), section 7 of the Act of June 11, 1942, 50 U.S.C. (Appendix) 1107, the Contract Settlement Act of 1944, approved July 1. 1944 (herein called the Settlement Act) and various provisions of the Federal Reserve Act, and has been approved by the Director of Contract Settlement.1

SECTION 2. OBJECTIVE OF THE FEDERAL RESERVE SYSTEM

The objective of the Federal Reserve System in carrying out the purposes of the applicable provisions of the Executive Order and of the Settlement Act is to facilitate and expedite the financing of contractors, subcontractors and others in connection with war production and in connection with claims arising out of the termination of war contracts or operations. The Board of Governors of the Federal Reserve System and the Federal Reserve Banks will cooperate fully in order to achieve this objective. The Federal Reserve Banks have heretofore been designated as fiscal agents of the United States by the Secretary of the Treasury pursuant to the terms of the Executive Order and are authorized by the Settlement Act to act on behalf of the contracting agencies 2 as fiscal agents of the United States in carrying out the purposes of the Act.

SECTION 3. OPERATIONS OF THE FEDERAL RESERVE BANKS

The operations of the Federal Reserve Banks pursuant to the provisions of the Executive Order and of the Settlement Act will be conducted, under the supervision of the Board of Governors of the Federal Reserve System, in accordance with such instructions as may be issued by the contracting agencies.

SECTION 4. RATES

Rates of interest, guarantee and commitment fees, and other charges with respect to loans made or guaranteed in whole or in part by any

Contract Settlement Act of 1944 are printed in the Appendix.

² The term "contracting agency" is used herein with the same meaning as that given it in the Contract Settlement Act of 1944.

¹ The Executive Order, section 7 of the Act of June 11, 1942, and pertinent provisions of the

contracting agency through the agency of any Federal Reserve Bank will from time to time be prescribed, either specifically or by maximum limits or otherwise, by the Board of Governors of the Federal Reserve System with the concurrence of the Director of Contract Settlement.

SECTION 5. RESPONSIBILITY AND EXPENSES OF FEDERAL RESERVE BANKS

No Federal Reserve Bank shall have any responsibility or accountability except as agent in taking any action under the Executive Order, the Settlement Act, or this regulation. In any case in which any Federal Reserve Bank shall make or participate in making any loan, discount, advance, guarantee or commitment as agent of any contracting agency under authority of the Executive Order or of the Settlement Act, all such funds as may be necessary to carry out any obligation assumed on behalf of such contracting agency shall be supplied by and disbursed under authority from such agency in accordance with such procedure as it may require. Each Federal Reserve Bank shall be reimbursed by each contracting agency for all expenses and losses (including, but not limited to, attorneys' fees and expenses of litigation) incurred by such Federal Reserve Bank in acting as fiscal agent of the United States on behalf of such contracting agency under or pursuant to the Executive Order or the Settlement Act.

SECTION 6. REPORTS

Each Federal Reserve Bank shall make such reports as the Board of Governors of the Federal Reserve System shall require with respect to its operations pursuant to the terms of the Executive Order or the Settlement Act and of this regulation.

APPENDIX

EXECUTIVE ORDER NO. 9112

AUTHORIZING FINANCING CONTRACTS TO FACILITATE THE PROSECUTION OF THE WAR

Whereas in order that contracts of the War Department, the Navy Department, and the United States Maritime Commission (hereinafter referred to as Maritime Commission) which are now outstanding or may hereafter be entered into for war production, including the obtaining or conversion of facilities, may be promptly and effectively performed, it is essential that additional facilities be provided through governmental agencies to supply necessary funds to contractors, subcontractors and others engaged in such war production pursuant to

such contracts:

Whereas the War Department, the Navy Department, and the Maritime Commission have available to them amounts appropriated by Congress which may be used for the purpose of making or guaranteeing loans, discounts or advances or commitments in connection therewith for the purpose of financing contractors, subcontractors and others engaged in such production or otherwise to expedite war production;

Whereas the guaranteeing or making of such loans, discounts, advances and commitments by the War Department, Navy Department and Maritime Commission will be expedited and facilitated by utilizing in this connection the Federal Reserve Banks and the Board of Governors of the Federal Reserve System, which are agencies of the Government exercising functions in connection with the prosecution of the war effort and which have offices and other facilities, including experienced personnel, located conveniently throughout the country and are in close and frequent contact with banking and other financing institutions; and

Whereas the guaranteeing or making of such loans, discounts, advances and commitments will greatly facilitate the participation of small business enterprises in war production;

Now, Therefore, by virtue of the authority vested in me by the various provisions of the First War Powers Act, 1941, approved December 18, 1941, by all other Acts of Congress and by the Constitution of the United States, and as President of the United States and Commander-in-Chief of the Army and Navy of the United States, and deeming that such action will facilitate the prosecution of the war, I do hereby order as follows:

(1) The War Department, Navy Department and the Maritime Commission are hereby respectively authorized, without regard to the provisions of law relating to the making, performance, amendment or modification of contracts, (a) to enter into contracts with any Federal Reserve Bank, the Reconstruction Finance Corporation, or with any other financing institution guaranteeing such Reserve Bank, Reconstruction Finance Corporation, or other financing institution against loss of principal or interest on loans, discounts or advances, or on commitments in connection therewith, which may be made by such Reserve Bank, Reconstruction Finance Corporation, or other financing institution for the purpose of financing any contractor, subcontractor or others engaged in any business or operation which is deemed by the War Department, Navy Department or Maritime Commission to be necessary, appropriate or convenient for the prosecution of the war,

and to pay out funds in accordance with the terms of any such contract so entered into; and (b) to enter into contracts to make, or to participate with any Federal Reserve Bank, the Reconstruction Finance Corporation, or other financing institution in making loans, discounts or advances, or commitments in connection therewith, for the purpose of financing any contractor, subcontractor or others engaged in any business or operation which is deemed by the War Department, Navy Department or Maritime Commission to be necessary, appropriate or convenient for the prosecution of the war, and to pay out funds in accordance with the terms of any such contract so entered into.

- (2) The authority above conferred may be exercised by the Secretary of War, the Secretary of the Navy or the Maritime Commission respectively or may also be exercised, in their discretion and by their direction respectively, through any other officer or officers or civilian officials of the War or Navy Departments or the Maritime Commission. The Secretary of War, the Secretary of the Navy, and the Maritime Commission may confer upon any officer or officers in their respective departments or civilian officials thereof the power to make further delegations of such powers within the War and Navy Departments and the Maritime Commission.
- (3) Any Federal Reserve Bank or any officer thereof may be utilized, and is hereby authorized to act, as agent of the War Department, the Navy Department, or the Maritime Commission, respectively, in carrying out any of the provisions of this executive order, and the Secretary of the Treasury is hereby directed to designate each Federal Reserve Bank to act as fiscal agent of the United States pursuant to the provisions of section 15 of the Federal Reserve Act in carrying out any authority granted to it by or pursuant to this executive order. In any case in which any Federal Reserve Bank shall make or participate in making any loan, discount or advance or commitment as agent of the War Department, Navy Department or Maritime Commission under authority of this order, all such funds as may be necessary therefor shall be supplied and disbursed by or under authority from the War Department, Navy Department or Maritime Commission in accordance with such procedure as they may respectively require. amounts now or hereafter available under any appropriation act to the War Department, the Navy Department, or the Maritime Commission for the purpose of procuring materials, equipment or supplies. or of expediting production thereof, may be expended through the agency of the respective Federal Reserve Banks in accordance with the provisions of this executive order. In taking any action under any designation or authority given by or pursuant to this paragraph no

Federal Reserve Bank shall have any responsibility or accountability except as agent of the War Department, Navy Department, or Maritime Commission, as the case may be.

- (4) All actions and operations of any Federal Reserve Bank under authority of or pursuant to the terms of this executive order shall be subject to the supervision of the Board of Governors of the Federal Reserve System and to such directions and conditions as the Board of Governors of the Federal Reserve System may prescribe, by regulation or otherwise, after consultation with the Secretary of War, the Secretary of the Navy, or the Maritime Commission, or their authorized representatives.
- (5) The War Department, the Navy Department and the Maritime Commission shall make reports of all contracts entered into by them respectively pursuant to the terms of this executive order, in accordance with the provisions of paragraph 1 of the regulations prescribed in Title II of Executive Order No. 9001 dated December 27, 1941.
- (6) Interest, fees and other charges derived by the War Department, Navy Department and Maritime Commission, respectively, from operations pursuant to the terms of this executive order may be held by the Federal Reserve Banks and shall first be used for the purpose of meeting expenses and losses (including but not limited to attorneys' fees and expenses of litigation) incurred by the Federal Reserve Banks in acting as agents under or pursuant to the provisions of this executive order; and to the extent that the amount of such interest, fees or other charges is insufficient for this purpose the Federal Reserve Banks shall be reimbursed for such expenses and losses by the War Department, the Navy Department or the Maritime Commission, as the case may be.

The White House, March 26, 1942. FRANKLIN D. ROOSEVELT

ACT OF JUNE 11, 1942 (Pub. No. 603, 77th Cong.)

Sec. 7. The War Department, the Navy Department, and the Maritime Commission are hereby authorized to make or participate in loans, guaranties, and commitments in accordance with Executive Order Numbered 9112 of March 26, 1942, and to participate in or to guarantee any loans made pursuant to this Act with a view to increasing the production of war materials, supplies, or equipment; and in connection therewith they may use any funds heretofore or hereafter made available to them for purposes of procuring war materials, sup-

plies, and equipment, or of expediting the production thereof.

Digitized for FRASER http://fraser.stlouisfed.org/ Federal Reserve Bank of St. Louis

CONTRACT SETTLEMENT ACT OF 1944

(Pub. No. 395, 78th Cong., Approved July 1, 1944)

INTERIM FINANCING

SEC. 8. (a) It is the policy of the Government, and it shall be the responsibility of the contracting agencies and the Director, in accordance with and subject to the provisions of this Act, to provide war contractors having any termination claim or claims, pending their settlement, with adequate interim financing, within thirty days after proper application therefor.

(b) Each contracting agency shall, to the greatest extent it deems practicable, make available interim financing through loans and discounts, and commitments and guaranties in connection therewith, in

contemplation of or related to termination of war contracts.

SEC. 10. (a) Any contracting agency is authorized-

(1) to enter into contracts with any Federal Reserve bank, or other public or private financing institution, guaranteeing such financing institution against loss of principal or interest on loans, discounts, or advances or on commitments in connection therewith, which such financing institution may make to any war contractor or to any person who is or has been engaged in performing any operation deemed by such contracting agency to be connected with or related to war production, for the purpose of financing such war contractor or other person in connection with or in contemplation of the termination of one or more such war contracts or operations: and

(2) to make, enter into contracts to make, or to participate with any Government agency, any Federal Reserve bank or public or private financing institution in making loans, discounts, or advances, or commitments in connection therewith, for the purpose of financing any such war contractor or other person in connection with or in contemplation of the termination of such war con-

tracts or operations.

(b) Any such loan, discount, advance, guaranty, or commitment in connection therewith may be secured by assignment of, or covenants to assign, some or all of the rights of such war contractor or other person in connection with the termination of such war contracts or operations, or in such other manner as the contracting agency may prescribe.

(c) Subject to such regulations as the Board of Governors of the Federal Reserve System may prescribe with the approval of the Director, any Federal Reserve bank is authorized to act, on behalf of the contracting agencies, as fiscal agent of the United States in carrying

out the purposes of this Act.

(d) This section shall not limit or affect any authority of any contracting agency, under any other statute, to make loans, discounts, or advances, or commitments in connection therewith or guaranties thereof.

FEDERAL RESERVE BANK OF NEW YORK

Fiscal Agent of the United States

September 12, 1944.

To the President of the Bank Addressed:

There is being sent to your bank today a copy of our Circular No. 2837, dated September 12, 1944, which gives you complete information concerning the so-called T loan program authorized by the Contract Settlement Act of 1944. This program should play an important part in the transition of our economy from war to peace, and is of particular interest to commercial banks and to their customers. I am addressing this special letter to you, therefore, to urge your cooperation in the program.

In the Contract Settlement Act of 1944, Congress made it the responsibility of the War Department, the Navy Department and the United States Maritime Commission and other contracting agencies, and of the Director of Contract Settlement, to provide war contractors having termination claims "with adequate interim financing, within thirty days after proper application therefor", pending the settlement of such claims. The interim financing on terminated war contracts contemplated by the Government will be furnished either through advance and partial payments or through T loans. The Services and the Director of Contract Settlement have stated that it is their belief that partial payments can be handled expeditiously in respect of prime contractors and first tier subcontractors, but that nevertheless it will be in the interest of many such contractors to provide for their requirements through T loans.

In substantially all cases of subcontractors below the first tier, it is believed that T loans will be the most feasible and expeditious type of interim financing. There are a great number of such subcontractors, and the financing of their termination requirements is essential, if the Congressional commitment contained in the Contract Settlement Act of 1944 is to be successfully implemented. For that reason the Director of Contract Settlement and the War and Navy Departments and the United States Maritime Commission are placing great reliance on the T loan program. It also has the united support of the Federal Reserve System, and it deserves the united support of the banks of the country which, in cooperation with the Federal Reserve Banks and their branches, constitute the field force necessary to carry out the program.

The T loan program has been simplified and liberalized as compared with the preceding V and VT loan programs. The War Department and the Maritime Commission have delegated to the Federal Reserve Banks increased authority for the execution of guarantees, without prior reference to these agencies at Washington. If the volume of applications justifies it, these delegations can be increased, and the Navy Department can make similar delegations. The forms to be used in the loans have been simplified, the guarantee fees reduced, and the commitment fee is not to be shared with the guarantor. These are improvements in procedure which should stimulate the participation of banks in the program. Prospective borrowers will also be aided by the simplification of procedure and attracted by the reduction in the permitted maximum rate of interest from 5% to $4\frac{1}{2}$ % per annum, and in the maximum commitment fee from $\frac{1}{2}$ of $\frac{1}{2}$ to $\frac{1}{4}$ of $\frac{1}{6}$.

I suggest that it would be appropriate for you to bring this new T loan program to the immediate attention of every customer of your bank, who may need to have recourse to it, as a means of securing funds which would otherwise be frozen pending settlement of terminated war contracts. The program affords the private banking system of the country a two-fold opportunity. First, it will permit it to serve the National interest by assisting in an orderly transition of our economy from war to peace. Second, it should help to generate commercial bank loans and thus reduce the volume of direct Government lending. In this way the creation of new or the expansion of existing Government lending agencies may be avoided.

The Federal Reserve Bank of New York will give the fullest measure of cooperation to the commercial banks in this district in making the T loan program effective. Our officers will be glad to consult with you and your customers concerning the use of T loans and the procedures to be followed.

Yours sincerely.

Many President.

FEDERAL RESERVE BANK OF NEW YORK

September 13, 1944.

To all Banking Institutions in the Second Federal Reserve District:

We are pleased to announce that Union County Trust Company, Elizabeth, New Jersey, has become a member of the Federal Reserve System effective September 13, 1944.

ALLAN SPROUL,

President.